

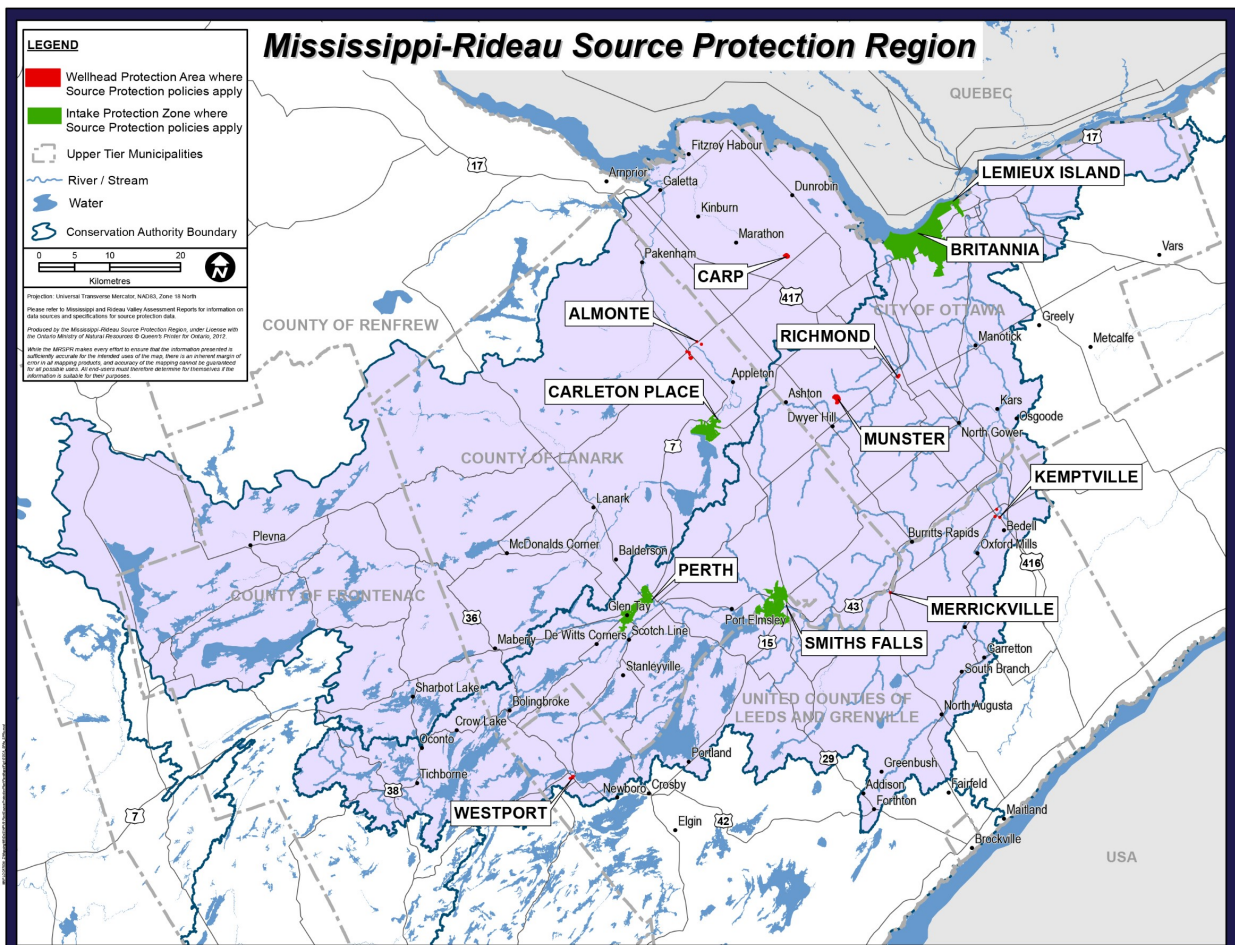
## Source Protection Annual Progress Report | 01/05/2020

### I. Introduction

As required by the Clean Water Act and its regulations, this report outlines the progress made in implementing the **Mississippi-Rideau Source Protection Plan (MRSP)** in 2019. Our Source Protection Region is made up of the **Mississippi Valley** and the **Rideau Valley** Source Protection Areas.

Source protection focuses on protecting sources of municipal drinking water such as lakes, rivers or underground aquifers that supply people with drinking water, from contamination and overuse.

About three quarters of the population of the Mississippi-Rideau Region live in an area that is serviced by the 12 municipal drinking water systems that are the focus of the MRSP. This report highlights progress made towards implementing this plan, which contains policies to protect these 12 local drinking water sources, spread across two watersheds (the lands that drain into the Mississippi River and the Rideau River, pictured below).



## II. A message from your local Source Protection Committee

Our progress score on achieving source protection plan objectives this reporting period:

- P : Progressing Well/On Target** – The majority of the source protection plan policies have been implemented and/or are progressing.
- S : Satisfactory** – Some of the source protection plan policies have been implemented and/or are progressing.
- L : Limited progress** – A few of source protection plan policies have been implemented and/or are progressing.

Overall, the Source Protection Committee feels that implementation of Source Protection Plan policies is progressing well in the Mississippi-Rideau Region.

The Source Protection Committee met on April 6, 2020 to discuss the Annual Progress Report, which was provided to them prior to the meeting with the Agenda package. At the meeting, the Committee reviewed each item in the report, and agreed on a grade where needed.

Each section was presented and discussed as questions or comments arose. Following the review of each section, the Committee completed the overall progress score for the reporting period. Committee members also had an opportunity to provide written comments, if desired, to staff.

### III. Our Watershed

To learn more, please read our assessment report(s) and source protection plan(s).

The Mississippi-Rideau Source Protection Region is made up of two Source Protection Areas: the Mississippi Valley Source Protection Area; made up of the lands that drain into the Mississippi River (called the Mississippi watershed) and the Rideau Valley Source Protection Area; made up of the lands that drain into the Rideau River (the Rideau watershed). All or part of 31 municipalities fall within the Mississippi-Rideau Source Protection Region.

About three-quarters of the population of the Mississippi-Rideau Region live in an area that is serviced by the 12 municipal drinking water systems which are the focus of the Mississippi-Rideau Source Protection Plan. These 12 drinking water systems serve communities across the Region, and are divided into seven municipal wells (taking water from the ground), and five surface water systems (taking water from local rivers):

#### Groundwater Systems

- Almonte
- Carp
- Kemptville
- Merrickville
- Munster
- Richmond (King's Park)
- Richmond (W. Dev lands)
- Westport

#### Surface Water Systems

- Carleton Place
- Ottawa (Brittania)
- Ottawa (Lemieux Island)
- Perth
- Smiths Falls

To develop the Source Protection Plan, a local committee with multiple stakeholders was created to oversee the source protection program and to guide its content. This committee includes members representing municipalities in the region, the agricultural community, industry, government and non-governmental organizations, as well as members of the public. It is supported by the two Conservation Authority's Board of Directors, which is referred to as the "Source Protection Authority", when completing source protection work.

Source Protection focuses on protecting rivers, lakes and groundwater where they supply drinking water systems that serve villages, towns and cities. This work is going on locally in 19 source protection regions and areas across Ontario.

Between 2006 and 2012, studies were completed to help find out where the water for these systems was most vulnerable, by mapping areas around water treatment plant intake pipes (Intake Protection Zones or IPZs) and around municipal wells (Wellhead Protection Areas or WHPAs) to show where water comes from, how quickly it gets there, and how vulnerable it is to contamination or overuse. These areas are the focus of where policies in the Source Protection Plan apply today, to protect the sources of the 12 drinking water systems. Policies include prohibiting a few high-risk activities, requirements for risk management plans, the use of existing or amended approval processes, and education and outreach to encourage voluntary good practices.

Highly vulnerable aquifers (HVAs), where soil is thin or absent and underlying bedrock contains large cuts and gaps characterize 89 % of the region. Moreover, approximately 13% of the region is characterized as Significant Groundwater Recharge Area, where there are gravel deposits or soil features that allow a significant amount of rain and snowmelt to move down into the groundwater. In these areas, there are policies encouraging the wise use of road salt, promoting best management practices through education and outreach, and policies aimed at managing waste disposal sites.

## IV. At a Glance: Progress on Source Protection Plan Implementation

### 1. Source Protection Plan Policies and Addressing Significant Risks

#### P: Progressing Well/On Target

There are 48 significant threat policies in the Mississippi-Rideau Source Protection Plan. These policies either prohibit or manage activities. 43 of the policies that address significant drinking water threats have been **implemented (89.6%)**, a 2.1% increase from the 2018 annual report; 4 are still **in progress (8.33%)**; and 1 of the significant threat policies is **not applicable (2%)**.

There are 6 moderate-low threat policies in the Mississippi-Rideau Source Protection Plan. These policies relate to things like salt or waste disposal sites in some areas. 4 of the policies that address moderate-low drinking water threats have been **implemented (67%)**, the number remains unchanged from the 2018 annual report and 2 are **in progress (33%)**.

### 2. Municipal Progress: Addressing Risks on the Ground

In the Mississippi-Rideau Source Protection Region, 15 municipalities have vulnerable areas where significant drinking water threat policies are included in the SPP. Legally binding policies apply to portions of Wellhead Protection Areas or Intake Protection Zones.

#### P: Progressing Well/On Target

Municipalities work to ensure that their day-to-day planning decisions conform with the source protection plan policies. All 15 municipalities (100%) in our source protection region have processes in place to ensure that their day-to-day decisions conform with our source protection plans.

Municipalities regulate development through their powers under the *Planning Act*. Updating the Official Plan and Zoning By-Laws tools will help to ensure that decisions on planning matters are consistent with Source Protection Plan policies.

In our Source Protection Region, municipalities are required to update their Official Plans either before, or during their next five-year review after January 1, 2015. Zoning By-Laws must be updated within three years of the Official Plan amendments.

In the Mississippi-Rideau Region, all municipalities have completed or are in the process of completing their Official Plan amendments, and 11 have completed or are in the process of completing their Zoning By-Law amendments.

### 3. Septic Inspections

When an on-site sewage system is functioning properly, contaminants from the system are greatly reduced or eliminated. A key part of protecting drinking water is therefore accomplished through the Mandatory On-Site Sewage System Maintenance Inspection Program. Through inspections, this program ensures that on-site sewage systems are functioning properly where they are considered a significant drinking water threat.

#### **P: Progressing Well/On Target**

Where they are a significant drinking water threat, on-site sewage systems must be inspected once every five years in accordance with the Ontario Building Code's mandatory septic inspection program. 100% of on-site sewage systems identified as a significant threat have been inspected (number remains unchanged from the 2015-2017 annual report) in accordance with the Ontario Building Code, and minor maintenance work was completed where required.

### 4. Risk Management Plans

A Risk Management Plan is a document that outlines the actions required to address an activity that has the potential to contaminate drinking water. These actions manage the risk associated with the activity so that drinking water is better protected. A Risk Management Official works with the person to decide on the components of the Risk Management Plan. There are currently three Risk Management Officials in the Mississippi-Rideau Region, two of these work at the Conservation Authorities, and one works at the City of Ottawa. In the region, all municipalities except for the City of Ottawa have delegated risk management responsibilities to the Conservation Authorities.

#### **S: Satisfactory**

Since the SPP took effect, a total of 44 risk management plans have been established in the Mississippi-Rideau Region. In 2019, 11 inspections were carried out by a Risk Management Inspector to verify additional potential threats and prohibited or regulated activities within the Region. These inspections were initial inspections that occurred to assist in putting risk management plans in place. There have been no cases of non-compliance with established risk management plans observed to date, however inspections to date have focused on putting risk management plans in place.

Each inspection resulted in establishing a risk management plan. There are 17 parcels remaining that require risk management.

For fuel and chemical handling or storage, Risk Management Plans look to address preventative maintenance, monitoring, spills response knowledge and information. For agricultural sites, they look to document existing best management practices, or work with persons to implement best management practices in a practical way.

## 5. Provincial Progress: Addressing Risks on the Ground

Ontario Ministries are reviewing previously issued provincial approvals (i.e. prescribed instruments, such as environmental compliance approvals under the Environmental Protection Act) where they have been identified as a tool in our plan to address existing activities that pose a significant risk to sources of drinking water. The provincial approvals are being amended or revoked where necessary to conform with plan policies. Our policies set out a timeline of three years to complete the review and make any necessary changes. The Ministries have completed this review for previously issued provincial approvals.

### **P: Progressing Well/On Target**

In the Mississippi-Rideau Region, there were 95 previously issued provincial approvals identified that required review.

All of these have been reviewed, for conformity to our Source Protection Plan. Only 2 Prescribed Instruments were amended or replaced because of the conformity exercises as described above.

## 6. Source Protection Awareness and Change in Behaviour

A total of 63 Drinking Water Protection Zone signs have been installed in the Mississippi-Rideau Source Protection Region along municipal and County roads to mark the 12 drinking water systems in the Source Protection Plan. A total of 9 Drinking Water Protection Zone signs have been installed in the Mississippi-Rideau Source Protection Region along provincial roads. These signs alert travelers to the vulnerable areas and some direct them to our website for more information. The signs are intended to encourage good stewardship practices and prompt spill reporting and response. They increase local knowledge of the wellhead protection areas and intake protection zones and can act to raise general awareness of the vulnerable areas by pointing travelers to the source protection region website.

A comprehensive education and outreach program, 'Living in the Zone', is underway. This includes resources on the Source Protection Region website, a series of publications for residents with information tailored to the wellhead protection areas and intake protection zones, and information on dense non-aqueous phase liquids distributed to some businesses.

There is a public mapping tool available on the website to help the public learn where the vulnerable areas are and link them to policy information.

A handful of media releases were published in a variety of formats to increase public awareness and regular email updates are provided to subscribers to our Mississippi-Rideau Source Protection Region mailing list. Social media posts were posted by the RVCA and some municipalities.



## 7. Source Protection Plan Policies: Summary of Delays

Overall, policy implementation is Progressing well in our region.

Some policy tools are challenging to implement, and require significant time to build relationships with landowners, business operators, and other key individuals across the region. In particular, the policies that require negotiation of Risk Management Plans with individuals have been challenging to implement. Progress has been made to identify properties that require risk management plans, refine threat numbers and identify sites that do not require plans at this time, and to contact landowners. Some risk management plans for existing activities are not yet complete, and staff are working hard to finish all required plans across the region at identified properties, however additional time is required to complete this work.

The risk management program is relatively new and managing activities in this way requires trust and relationship building between staff and affected landowners. There must be consideration for the type and extent of risk management measures asked, as well as their feasibility for individuals to complete. Provincial funding offered in the previous calendar year assisted with implementing risk management programs, as has leveraging existing incentive programs offered by our Conservation Authorities.

Risk management staff at the Conservation Authorities have worked to implement policies, and 44 risk management plans are in place. In 2019, staff developed a practical and straightforward approach to implement risk management plans, focusing on best management practices and spills response. 17 parcels remain and require risk management.

There have been some challenges with a few non-responsive landowners within the Source Protection Region which has proven to be difficult. The SPA is currently exploring possible updates to policy and legal steps as a last case scenario to address these conflicts.

For agricultural sites, existing incentive programs have supported risk management staff, who will continue to work to manage remaining threats.

Site visits have proven to be difficult at certain times of the year due to scheduling conflicts with business or agriculture peak season activities (i.e. tire season for automotive facilities or planting and harvesting season for agricultural operations).

Some non-legally binding policies have not yet been implemented or implementing bodies have not reported on their implementation status. Source Protection staff will continue to work with these bodies to collect information and to support those who are working to implement these policies.

## 8. Source Water Quality: Monitoring and Actions

In our source protection region/area, no issues have been identified in our local science-based assessment reports regarding the quality of the sources of municipal drinking water.



## 9. More from the Watershed

To learn more about our source protection region/area, visit:

<http://www.mrsourcewater.ca>

Feedback from stakeholders and partners is an important part of the Source Protection program. Municipalities in our Source Protection Region brought several points of view to the attention of Source Protection Staff during this reporting period.

Feedback also encouraged added clarity for: significant threat circumstances in the Source Protection Plan, including some sewage works/stormwater management facilities definitions and guidelines/flexibility for when/how municipalities should follow policies that may not have been applicable in prior years.

Guidance to assist with: municipal use of the application screening tool, municipal use of the highly vulnerable aquifer and significant groundwater recharge area mapping in practical way, implementing land-use planning policies, such as Zoning By-Laws and protecting communal, privately owned drinking water systems and well clusters.

Feedback also suggested that technical studies be kept up to date to assist in determining appropriate policy updates, with suggested policy updates including: formal inclusion of low impact development, dense non-aqueous phase liquids, and consideration of evolving climate and changing circumstances such as by including rare events (ice storm, drought, flash floods and spread of contaminants).

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